

MULBERRY & CO

Chartered Certified Accountants & Chartered Tax Advisors 9 Pound Lane Godalming Surrey, GU7 1BX

t + 44(0)1483 423054 e office@mulberryandco.co.uk w www.mulberryandco.co.uk

Our Ref: MARK/HEA002

Mrs H Johnson Heathfield & Waldron Parish Council 73 High Street Heathfield East Sussex TN21 8HU

4 May 2023

Dear Helen

<u>Re: Heathfield & Waldron Parish Council</u> Internal Audit Year Ended 31 March 2023 – Year-End Audit report

Executive summary

Following completion of our year-end internal audit on 4 May 2023 we enclose our report for your kind attention and presentation to the council. This report should be considered alongside the interim audit report issued following our interim audit on 14 September 2022. The audits were conducted in accordance with current practices and guidelines and testing was risk based. Whilst we have not tested all transactions, our samples have where appropriate covered the entire year to date.

Our report is presented in the same order as the assertions on the internal auditor report within the published AGAR. The start of each section details the nature of the assertion to be verified. Testing requirements follow those detailed in the audit plan previously sent to the council, a copy of this is available on request. The report concludes with an opinion as to whether each assertion has been met or not. Where appropriate **recommendations for action are shown in bold text and are summarised in the table at the end of the report.**

Our sample testing did not uncover any errors or misstatements that require reporting to the external auditor at this time, nor did we identify any significant weaknesses in the internal controls such that public money would be put at risk.

It is clear the council takes governance, policies and procedures seriously and I am pleased to report that overall, the systems and procedures you have in place are fit for purpose and whilst my report may contain recommendations to change these are not indicative of any significant failings, but rather are pointers to improving upon an already well-ordered system.

It is therefore our opinion that the systems and internal procedures at Heathfield & Waldron Parish Council are well established and followed.

Regulation

The Accounts and Audit Regulations 2015 require smaller authorities, each financial year, to conduct a review of the effectiveness of the system of internal control and prepare an annual governance statement in accordance with proper practices in relation to accounts. In addition to this, a smaller authority is required by Regulation 5(1) of the Accounts and Audit Regulations 2015 to "undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance."

Internal auditing is an independent, objective assurance activity designed to improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes. The purpose of internal audit is to review and report to the authority on whether its systems of financial and other internal controls over its activities and operating procedures are effective.

Internal audit's function is to test and report to the authority on whether its specific system of internal control is adequate and working satisfactorily. The internal audit reports should therefore be made available to all Members to support and inform them when they considering the authority's approval of the annual governance statement.

Independence and competence

Your audit was conducted by Andy Beams of Mulberry & Co, who has over 30 years' experience in the financial sector with the last 13 years specialising in local government.

Your auditor is independent from the management of the financial controls and procedures of the council and has no conflicts of interest with the audit client, nor do they provide any management or financial assistance to the client.

Engagement Letter

An engagement letter was previously issued to the council covering the 2022/23 internal audit assignment. Copies of this document are available on request.

Planning and inherent risk assessment

The scope and plan of works including fee structure was issued to the council under separate cover. Copies of this document are available on request. In summary, our work will address each of the internal control objectives as stated on the Annual Internal Audit Report of the AGAR. As part of the inherent risk assessment, we have concluded that:

- \circ $\;$ $\;$ There have been no reported instances of breaches of regulations in the past $\;$
- o The client uses an industry approved financial reporting package
- o The client regularly carries out reconciliations and documents these
- There is regular reporting to council
- o The management team are experienced and informed
- o Records are neatly maintained and referenced
- o The client is aware of current regulations and practices
- o There has been no instance of high staff turnover

It is our opinion that the inherent risk of error or misstatement is low, and the controls of the council can be relied upon and as such substantive testing of individual transactions is not required. Testing to be carried out will be "walk through testing" on sample data to encompass the period of the council year under review.

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Interim Audit - Points Carried Forward

Audit Point	Audit Findings	Council comments on actions taken since interim visit
RISK MANAGEMENT AND INSURANCE	Based on the year-end balances held by the council, I recommend the Fidelity Guarantee level is kept under review.	To review at next interim audit.
ASSETS AND INVESTMENTS	I recommend that the asset register is reviewed and that all asset values are appropriately recorded. Further guidance on this can be found in the JPAG Practitioner's Guide.	An updated asset register was presented for review at the final audit.

B. FINANCIAL REGULATIONS, GOVERNANCE AND PAYMENTS

Internal audit requirement

This authority complied with its financial regulations, payments were supported by invoices, all expenditure was approved, and VAT was appropriately accounted for.

Audit findings

Check that the council's Financial Regulations are being routinely followed.

Sample testing of invoices and payments was completed at the interim audit, and I am satisfied that the council continues to follow its adopted Financial Regulations.

Confirm all section 137 expenditure meets the guidelines and does not exceed the annual per elector limit of £8.82 per elector.

The council has adopted the General Power of Competence (GPC) and the section 137 thresholds do not apply. The council is reminded that after each scheduled election, the council must declare its eligibility and re-adopt the GPC, recording this within the minutes of the meeting.

Confirm that checks of the accounts are made by a councillor.

The system noted above, and the interim internal audit checks, detail internal review takes place, and I am under no doubt that council properly approves expenditure.

C. RISK MANAGEMENT AND INSURANCE

Internal audit requirement

This authority assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.

Audit findings

We discussed assertion 8 on the Annual Governance Statement and whether this had any impact on the council.

"We considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on this authority and, where appropriate, have included them in the accounting statements."

The Clerk confirmed that they were not aware of any event having a financial impact that was not included in the accounting statements.

D. BUDGET, PRECEPT AND RESERVES

Internal audit requirement

The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.

Audit findings

The accounting records show that the council ended the year with income reported as 122.7% of budget and expenditure reported as 101.6% of budget. There is evidence within the minutes of meetings of regular reviews of budget performance throughout the year.

At the end of the financial year, the council held circa £315,000 in earmarked reserves (EMR), spread across a range of clearly identifiable projects including a separate EMR for Community Infrastructure Levy (CIL). I checked the purpose of these EMRs and am satisfied they are all for legitimate future planned projects of the council.

The council also held circa £382,000 in the general reserve at the end of the financial year.

The Joint Panel on Accountability and Governance (JPAG) Practitioner's guide states 'the generally accepted recommendation with regard to the appropriate minimum level of a smaller authority's general reserve is that this should be maintained at between three and twelve months of net revenue expenditure' (para 5.33).

The general reserve balance is within the recommended range.

G. PAYROLL

Internal audit requirement

Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.

Audit findings

I reviewed the total figure being included within box 4 (staff costs) on the Annual Governance and Accountability Return (AGAR) and confirmed that this includes only salary payments, HMRC payments and pension contributions.

H. ASSETS AND INVESTMENTS

Internal audit requirement

Asset and investments registers were complete and accurate and properly maintained.

Audit findings

I confirmed the asset register total matches that included in box 9 (total fixed assets plus long term investments and assets) on the AGAR and was able to trace the changes to the previous year's total against the asset register.

The council has no borrowing nor long-term investments.

I. BANK AND CASH

Internal audit requirement

Periodic and year-end bank account reconciliations were properly carried out.

Audit findings

I reviewed the March 2023 bank reconciliation and was able to confirm the balances to the bank statements and found no errors.

Due to the council's budget, it does not benefit from the £85,000 protection limit offered by the Financial Services Compensation Scheme (FSCS). The council has opened a number of accounts with different providers to mitigate the risk.

J. YEAR END ACCOUNTS

Internal audit requirement

Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.

Audit findings

The council, at its meeting to sign off the year-end accounts, must discuss Section 1 of the AGAR (Annual Governance Statement) and record this activity in the minutes of the meeting. **COUNCIL IS REMINDED THAT THIS MUST BE A SEPARATE AGENDA ITEM PRIOR TO THE SIGNING OF SECTION 2 OF THE AGAR (ANNUAL ACCOUNTS).**

Section 1 – Annual Governance Statement

Based on the internal audit finding I recommend using the table below as the basis for that discussion.

	Annual Governance Statement	'Yes', means that this authority	Suggested response based on
	Annual Governance Statement	res, means that this dathonty	evidence
1	We have put in place arrangements for	prepared its accounting statements in	YES – accounts follow latest
	effective financial management during the	accordance with the Accounts and Audit	Accounts and Audit
	year, and for the preparation of the	Regulations.	Regulations and practitioners
	accounting statements.		guide recommendations.
2	We maintained an adequate system of	made proper arrangements and	YES – there is regular
	internal control including measures designed	accepted responsibility for safeguarding	reporting of financial
	to prevent and detect fraud and corruption	the public money and resources in its	transactions and accounting
	and reviewed its effectiveness.	charge.	summaries, offering the opportunity for scrutiny.
3	We took all reasonable steps to assure	has only done what it has the legal	YES – the Clerk advises the
5	ourselves that there are no matters of actual	power to do and has complied with	council in respect of its legal
	or potential non-compliance with laws,	Proper Practices in doing so.	powers.
	regulations and Proper Practices that could		
	have a significant financial effect on the		
	ability of this authority to conduct its		
	business or manage its finances.		
4	We provided proper opportunity during the	during the year gave all persons	YES – the requirements and
	year for the exercise of electors' rights in	interested the opportunity to inspect	timescales for 2021/22 year-
	accordance with the requirements of the	and ask questions about this authority's	end were followed.
5	Accounts and Audit Regulations. We carried out an assessment of the risks	accounts. considered and documented the	YES – the council has a risk
5	facing this authority and took appropriate	financial and other risks it faces and	management scheme and
	steps to manage those risks, including the	dealt with them properly.	appropriate external
	introduction of internal controls and/or		insurance.
	external insurance cover where required.		
6	We maintained throughout the year an	arranged for a competent person,	YES – the council has
	adequate and effective system of internal	independent of the financial controls	appointed an independent
	audit of the accounting records and control	and procedures, to give an objective	and competent internal
	systems.	view on whether internal controls meet	auditor.
7	We took appropriate action on all matters	the needs of this smaller authority.	YES – matters raised in
7	We took appropriate action on all matters raised in reports from internal and external	responded to matters brought to its attention by internal and external audit.	internal and external audit
	audit.		reports have been addressed.
8	We considered whether any litigation,	disclosed everything it should have	YES – no matters were raised
	liabilities or commitments, events or	about its business activity during the	during the internal audit
	transactions, occurring either during or after	year including events taking place after	visits.
	the year-end, have a financial impact on this	the year end if relevant.	
	authority and. Where appropriate, have		
	included them in the accounting statements.		
9	Trust funds including charitable – In our	has met all its responsibilities where, as	YES – the council has met its
	capacity as the sole managing trustee we	a body corporate, it is a sole managing	responsibilities as a trustee.
	discharged our accountability	trustee of a local trust or trusts.	
	responsibilities for the fund(s)/asset(s), including financial reporting and, if required,		
	independent examination or audit.		
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AGA	R box number	2021/22	2022/23	Internal Auditor notes
1	Balances brought forward	655,737	674,638	Agrees to 2021/22 carry forward (box 7)
2	Precept or rates and levies	415,500	427,965	Figure confirmed to central records
3	Total other receipts	134,099	151,795	Agrees to underlying records
4	Staff costs	152,061	177,202	Agrees to underlying records
5	Loan interest/capital repayments	0	0	Verified against PWLB records
6	All other payments	378,637	379,853	Agrees to underlying records
7	Balances carried forward	674,638	697,343	Casts correctly and agrees to balance sheet
8	Total value of cash and short- term investments	649,716	679,663	Agrees to bank reconciliation
9	Total fixed assets plus long- term investments and assets	3,262,389	3,262,893	Matches asset register
10	Total borrowings	0	0	Verified against PWLB records
11a	Disclosure note re Trust Funds (including charitable)	YES	YES	No – the council is not a sole trustee
11b	Disclosure note re Trust Funds (including charitable)		YES	N/A – the council is not a sole trustee

Section 2 – Accounting Statements

Audit findings

The year-end accounts have been correctly prepared on an income and expenditure basis with the box 7 and 8 reconciliation explained using the accounting records. I tested the debtors, creditors and accruals and am satisfied that these are all legitimately posted to the accounts.

The AGAR correctly casts and cross casts and last year's comparatives match the figures submitted for 2021/22.

The RFO has completed a details analysis of the variances in boxes 3 and 6, although both are under the 15% threshold and do not need to be explained to the External Auditor. An explanation is required for box 4 (16.5%) increase.

K. LIMITED ASSURANCE REVIEW

Internal audit requirement

IF the authority certified itself as exempt from a limited assurance review in 2021/22, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2021/22 AGAR tick "not covered")

Audit findings

The council did not certify itself exempt in 2021/22 due to exceeding the income and expenditure limits and this test does not apply.

L: PUBLICATION OF INFORMATION

Internal audit requirement

The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation

Audit findings

This internal control objective has changed since last year. Where previously it related to the relevant Transparency Codes, a council with annual turnover exceeding £25,000 was recommended to follow the Local Government Transparency Code 2015, but it was not a statutory requirement.

All councils are required to follow The Accounts and Audit Regulations which include the following requirements:

13(1) An authority must publish (which must include publication on that authority's website)

- (a) the Statement of Accounts together with any certificate or opinion entered by the local auditor in accordance with section 20(2) of the Act; and
- (b) the Annual Governance Statement approved in accordance with regulation 6(3)

13(2) Where documents are published under paragraph (1), the authority must

- (a) keep copies of those documents for purchase by any person on payment of a reasonable sum; and
- (b) ensure that those documents remain available for public access for a period of not less than five years beginning with the date on which those documents were first published in accordance with that paragraph.

I was able to confirm that pages 4 (Annual Governance Statement), 5 (Accounting Statements) and 6 (External Auditor's Report and Certificate) of the AGAR are available for review on the council website for the last five years.

M: EXERCISE OF PUBLIC RIGHTS - INSPECTION OF ACCOUNTS

Internal audit requirement

The authority has demonstrated that during summer 2022 it correctly provided for the exercise of public rights as required by the Accounts and Audit Regulations.

Audit findings

Inspection – key dates	2021/22 Actual	2022/23 Proposed
Date AGAR signed by council	10 May 2022	15 May 2023
Date inspection notice issued	7 June 2022	2 June 2023
Inspection period begins	13 June 2022	5 June 2023
Inspection period ends	22 July 2022	14 July 2023
Correct length (30 working days)	Yes	Yes
Common period included (first 10	Yes	Yes
working days of July)		

I am satisfied the requirements of this control objective were met for 2021/22, and assertion 4 on the Annual Governance Statement can therefore be signed off by the council.

I was able to confirm that the proposed dates for 2022/23 meet the statutory requirements.

Achievement of control assertions at year-end audit date

Based on the tests conducted during the year-end audit, our conclusions on the achievement of the internal control objectives are summarised in the table below and are reflected in the completion of the Annual Internal Audit Report within the AGAR.

	INTERNAL CONTROL OBJECTIVE	YES	NO	NOT COVERED
Α	Appropriate accounting records have been properly kept throughout the financial year	\checkmark		
В	This authority complied with its financial regulations, payments were supported by invoices, all expenditure was approved, and VAT was appropriately accounted for	~		
С	This authority assesses the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these	~		
D	The precept or rates requirement resulted from an adequate budgetary process; progress against the budget was regularly monitored; and reserves were appropriate.	~		
E	Expected income was fully received, based on correct prices, properly recorded and promptly banked; and VAT was appropriately accounted for	~		
F	Petty cash payments were properly supported by receipts, all petty cash expenditure was approved, and VAT appropriately accounted for			~
G	Salaries to employees and allowances to members were paid in accordance with this authority's approvals, and PAYE and NI requirements were properly applied.	\checkmark		
Η	Asset and investments registers were complete and accurate and properly maintained.	\checkmark		
I	Periodic bank account reconciliations were properly carried out during the year.	\checkmark		
J	Accounting statements prepared during the year were prepared on the correct accounting basis (receipts and payments or income and expenditure), agreed to the cash book, supported by an adequate audit trail from underlying records and where appropriate debtors and creditors were properly recorded.	~		
К	If the authority certified itself as exempt from a limited assurance review in 2021/22, it met the exemption criteria and correctly declared itself exempt. (If the authority had a limited assurance review of its 2020/21 AGAR tick "not covered")			~
L	The authority published the required information on a website/webpage up to date at the time of the internal audit in accordance with the relevant legislation	~		
Μ	The authority, during the previous year (2021-22) correctly provided for the period for the exercise of public rights as required by the Accounts and Audit Regulations <i>(evidenced by the notice published on the website and/or authority approved minutes confirming the dates set).</i>	~		
Ν	The authority has complied with the publication requirements for 2021/22 AGAR.	\checkmark		
0	Trust funds (including charitable) – The council met its responsibilities as a trustee.			~

Should you have any queries please do not hesitate to contact me.

Yours sincerely

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Andy Beams For Mulberry & Co

Year-End Audit - Points Carried Forward

Audit Point	Audit Findings	Council comments
None		